

ANNUAL PROGRAMME

MEMBER STATE	:	The Netherlands
FUND	:	Return Fund
RESPONSIBLE AUTHORITY	:	The Migration Policy Department at the Ministry of the Interior and Kingdom Relations
YEAR COVERED	:	2012 revised version (March 2014)

1. GENERAL RULES FOR SELECTION OF PROJECTS TO BE FINANCED UNDER THE PROGRAMME

This annual programme has been revised for the first time. The narrative part of the annual programme has not been revised. One action and project have been added; action 9 (executing body) and the amount of seven actions have been revised. The explanation for this revision is as follows:

In the approved annual programme RF 2010 the community contribution available for the open call was € 5.396.050,88.

After the call for proposals we noticed that the beneficiaries in total requested more budget than was available for action 2. They requested less budget than was available for the actions 3, 6 and 10. This is the first reason for revision of the budget for the actions.

For action 2 the community contribution was € 2.000.000,00. After the call for proposals we received seven applications for a total amount of € 2.338.101,83. We allocated an total amount of € 2.338.101,83 to these projects This is the reason for revision of the budget of action 2.

For action 3 the community contribution was € 441.050,88. After the call for proposals we received one application for a total amount of € 159.328,06. We allocated an amount of € 159.328,06 to this project leaving a budget of € 281.722,82 unspent. This is the reason for revision of the budget of action 3.

For action 6 the community contribution was € 395.000,00. After the call for proposals we received two applications for a total amount of € 583.650,55. We allocated an total amount of € 583.650,55 to these projects This is the reason for revision of the budget of action 6.

For action 10 the community contribution was € 1.260.000,00. After the call for proposals we received one application for a total amount of € 97.289,64. We allocated an amount of € 97.289,64 to this project leaving a budget of € 1.162.710,36 unspent. This is the reason for revision of the budget of action 10.

After the call was closed all the organisations had received their operating grant and there was a total of € 4.477.878,17 allocated to the final beneficiaries. This means that € 918.172,72 was unspent.

Additionally, the monopoly organisation of the RF in the Netherlands, Repatriation and Departure Services (R&DS), informed the Delegated Authority that there is a great risk that there is going to be an under spending on four of their projects due to lower expenditures than initially was budgeted. These projects fall under actions 1, 2, 8 and 9. The initial RF allocation of these projects including the expected realisation are as follows:

Action	Project	Initial RF allocation	Expected realization	Under spending
Action 1	IRES 1	€ 920.000,00	€ 870.000,00	€ 50.000,00
Action 2	NLV	€ 198.987,90	€ 123.987,90	€ 75.000,00
Action 8	NLF	€ 250.000,00	€ 200.000,00	€ 50.000,00
Action 9	IRES 2	€ 75.000,00	€ 100.000,00	€ 75.000,00

Expected total realisation will be an under spending of € 250.000,00.

In total it would leave € 918.172,72 + € 250.000,00 = € 1.168.172,72 unspent.

Regarding the situation as explained above this revised version of the Annual Programme 2012 (AP2012) contains a revised Financial Plan with a new action and project which is now placed under action 8b. Furthermore, the allocated budget for the actions 1, 2, 3, 6, 8, 9 and 10 are revised.

Two implementation methods are being applied for the Return Fund. Explanations of the implementation method selected for each action are given in Chapter 2.

A. Selection of projects through an open call for proposals for subsidy (awarding body method)

1. The open call for proposals for the RF 2012 has taken place. Calls for proposals are published in the Dutch Government Gazette. Calls for proposals are also communicated by e-mail to various organisations which have expressed an interest or are known to be potential interested parties. In the notices for calls for proposals, reference is made to the Return Fund (RF) web page of the Ministry of the Interior and Kingdom Relations' external website (<http://www.rijksoverheid.nl/migatiefondsen>).

All information relevant to the 2012 call (including the Annual Programme, the RF Implementation Framework and the project-selection points system) was published by the delegated authority, the European Funds Programme Secretariat (PEF), at the appropriate time on this website and it was possible to download forms.

2. The projects were selected based on a points system. The points form will be published with the call for proposals.

Each project is assessed on the basis of the following criteria:

- the extent to which the project complements other actions funded by the general budget of the European Union or as part of national programmes (according to Article 15(5) of the Basic Act);
- content (whether the project is in line with government and EU policy, the 2008-2013 RF Multi-annual Programme, the 2012 Annual Programme);
- the potential for success of the concept (the extent to which the objectives are clear and the planning schedule realistic, the quality of the project organisation and cooperative initiatives and the existence of a detailed risk-prevention strategy);
- innovative nature;
- sustainability;
- the extent to which the project results are circulated (dissemination);
- involvement of the target group in the organisation of the project (failed asylum seekers, illegal immigrants);
- cost effectiveness;
- experience of the organisation with successful implementation of subsidised projects.

These criteria are in compliance with the minimum selection criteria indicated in Article 15(5) of Decision No 575/2007/EC.

3. The RF steering group, as described in the multiannual programme, provides advice to

the Responsible Authority on the selection of project proposals. The Steering group consisted of representatives of the Migration Policy Department (DMB), the Department of European and International Affairs (DEIA) of the Ministry of Justice, together with representatives of the Department for the Movement of Persons (DPV) of the Ministry of Foreign Affairs. The final decision on the selection of proposals is taken by the Responsible Authority.

4. For projects meeting the specific priorities as defined in the strategic guidelines the ceiling on the contribution from the Fund is 75%. Whether or not such projects are eligible for a higher percentage contribution from the Fund is determined by the Responsible Authority on a case-by-case basis. The following factors are taken into account by the Responsible Authority in reaching this decision:
 - a. innovative content and the added value contributed by the project to current domestic policy;
 - b. feasibility of the project, the likely outcome, as a best practice model for other countries, namely those within the EU.

A general determining factor on whether or not the Responsible Authority awards cofinancing of more than 50% from the Fund, and that is, to some extent, viewed in isolation from the quality of individual applications, is the ratio between the number and the quality of the applications for a grant in the year concerned. After all, any increase in the EU contribution results in a corresponding decrease in the total resources still available for distribution in that year.

Should those submitting projects meeting the specific priorities referred to above wish to apply for a higher percentage contribution from the RF, this must be expressly indicated in the application and the project's compliance with one or more of the aforementioned factors substantiated. The project organisation must also indicate the likely consequences for implementation of the project and its outcome if the Responsible Authority were to award a subsidy from the RF amounting to no more than 50%.

The RF 2012 annual programme includes actions 3 and 6 which meet the specific priorities as defined in the strategic guidelines (Priority 1: support for the development of a strategic approach to return management by the member states).

5. The RF 2012 call for proposals opened on 20 November 2012. An information meeting took place on 29 November 2012 for all organisations interested in the possibilities for RF funding. The call closed at 3 January 2013. The annual consulting of the Steering Group took place on 2 May 2013 and the Responsible Authority signed the memorandum regarding the selection of proposals on 11 June 2013.

The call for proposals was organised for actions 2, 3, 4, 5, 6, 7 and 10. Actions 1, 8 and 9 are for projects executed by the Repatriation and Departure Service. There is a new project added under action 8b (in executing mode) which is similar as the project in the AP 2010 called PDF2010 which was executed by the Repatriation and Departure Service.

B. Selection of the projects for which the Responsible Authority will act as the Executing Body

As described in the 2008-2013 Multiannual Programme, a de jure monopoly position in the areas covered by the Fund exists only as regards the tasks of the Repatriation and Departure Service (Dienst Terugkeer & Vertrek, hereafter R&DS) and the Royal Netherlands Marechaussee (KMar) in respect of forced return. On behalf of the Responsible Authority, the delegated authority (PEF) therefore asked these organisations to submit project ideas for the

2012 Annual Programme.

In response to this 'call for interest', the R&DS submitted three project descriptions. The RF Responsible Authority approved these projects to be incorporated into this annual programme and therefore they will be implemented regardless the outcome of the open call for proposals. The concept annual programme was thereafter submitted to the European Commission. After discussion on a number of points this submitted version was adjusted and the outcome is presented in this version. Hence three projects of R&DS have been included in this annual programme. The project 'Strategic and Operational Cooperation with Third Countries' (IRES) of the R&DS has been divided into two parts namely IRES-1 which falls under action 1 and IRES-2 which falls under action 9. The agreements between the Responsible Authority and the authority associated with the implementation are expected to be signed by the end of October 2012.

C. Target groups of the RF

The Return Fund is focusing its attention on the following target groups:

- a) all third-country nationals who have not yet received a final negative decision in relation to their request for international protection in a Member State and who may choose to make use of voluntary return, provided they have not acquired a new nationality and have not left the territory of that Member State;
- b) all third-country nationals enjoying a form of international protection within the meaning of Directive 2004/83/EC, or temporary protection within the meaning of Directive 2001/55/EC in a Member State, and who choose to make use of voluntary return, provided they have not acquired a new nationality and have not left the territory of that Member State;
- c) all third-country nationals who do not or no longer fulfil the conditions for entry and/or stay in a Member State and who, in accordance with the obligation to leave the territory of the Member State, make use of voluntary return;
- d) all other third-country nationals who do not or no longer fulfil the conditions for entry and/or stay in a Member State.

Third-country national means any person who is not a citizen of the Union within the meaning of Article 17(1) of the Treaty.

D. State of play on the three strategic objectives 2012- 2013

1. Further development and improvement of voluntary return activities.

In addition to the long running Return and Emigration of Aliens from the Netherlands (REAN) programme and the Return and Reintegration Arrangement (in Dutch: HRT), the Ministry of the Interior and Kingdom Relations and the Ministry of Foreign Affairs collaborated in 2011 a new policy framework for grants in the field of voluntary return of rejected asylum seekers. The Ministry of Foreign Affairs has allocated € 2,5 million in 2012 for projects offering in kind support to voluntary returnees. The framework was launched on 16 December 2011, allowing IGO's and Netherlands-based NGO's to submit proposals throughout 2012 as long as funds are available. In the course of 2012, six projects received grants under this framework, offering a wide range of return and reintegration activities, from pre-departure counseling to post-arrival assistance. The framework is to be prolonged with a similar budget for 2013, when a comprehensive evaluation of the policy framework will be made.

Also in 2012, the Ministry of the Interior and Kingdom Relations has made funds available for grants to local or national ngo's for pilot projects concerning alternatives to aliens detention. The pilot projects are aimed at offering in kind return support to aliens with or without an

asylum background who are willing to return voluntarily to their country of origin. Several projects will be running throughout 2012, allowing an evaluation in 2013 to determine whether return and reintegration support of voluntary returnees by local or national ngo's can be a sustainable alternative to aliens detention.

Furthermore, the Dutch Repatriation and Departure Service (R&DS) of the Ministry of the Interior and Kingdom Relations continues to seek European partnerships for the development of international voluntary return activities. In 2012, the R&DS is involved in the implementation of European Reintegration Instrument (ERI) and European Return Platform for Unaccompanied Minors (ERPUM) projects and in the MAGNET project.

2. Promotion of a more strategic focus on EU standards through implementation of actions linked to the requirements of the Return Directive.

On the 24th of December 2010 the Return Directive came into force. Due to shift of Parliament discussion in Parliament on the Dutch legislation took some extra time. The Dutch legislation was in accordance with the Return Directive was fully implemented on 31th December 2011.

On the implementing part no direct funding was done by this Fund. On the other hand all actions layed down in this annual program must run under the obligations of the Return Directive. The Netherlands has also emphasized on voluntary return. As stated above the Netherlands have created a new financial instrument for the purpose of more possibilities for assisted voluntary return and reintegration. In this annual program organizations can apply for funding under action 2. Part of the co-funding for these projects will come from the new financial instrument.

Through creating more possibilities for voluntary return the Netherlands give execution to the Return Directive.

3. Improvement of the national capabilities through co-operation with other Member States.

The Netherlands is in favour of co-operation with other Member State. Since the start of financial instruments on migration the Netherlands is involved in several multi lateral programmes.

At this moment the Netherlands is part of a return project with Belgium, Sweden, France and Germany. This project started as an idea of Belgium and the Netherlands and has evolved in a multi lateral project. In this annual programme actions, 1 and 9 are part of this return project. Through these actions co-operation from Dutch-side is made possible.

2. ACTIONS TO BE SUPPORTED BY THE PROGRAMME UNDER THE PRIORITIES CHOSEN

2.1 Actions implementing priority 1: 'support for the development of a strategic approach to return management by the Member States'

There are 8 actions envisaged under priority 1. For action 1 the executing body method will be used for the project of R&DS. An amount of € 870.000 has been reserved for this action. Additionally an amount, per action has been reserved for projects to be selected through the RF 2012 call for proposals.

Action 1: "To develop mechanisms, within the context of forced return plans, to improve cooperation with the authorities of countries to which return is effected or must be effected."

Purpose and scope of the action

The aim of this action is to identify priority countries and develop a strategic approach to these countries (priority 1, objective a MAP)

Expected grant recipients

R&DS

IRES-1 project

Title	Strategic and Operational Cooperation with Third Countries (IRES-1) and carrying out effective forced return operations
Organisation	Ministry of the Interior and Kingdom Relations – Repatriation and Departure Service (R&DS)
Background	<p>In the Coalition and Condonement Agreement the Dutch government states that the return and repatriation policy is enhanced by addressing this issue in international relations and bilateral relations with other countries. On July 1st this year, the Minister for Immigration, Integration and Asylum, supported by the State Secretary for Foreign Affairs told the Parliament about the intensified efforts of the Cabinet to establish linkage of return to other parts of foreign policy. This "strategic country approach", in which return will become an integral part of the foreign policy will be applied in particular to the countries which have shown that participation in forced returns can not be improved and sustained without the return policy being embedded into the broader bilateral cooperation. The government's policy means in practice that at this point a link is established with other areas of cooperation, both within and outside the immigration area, between the Netherlands and the country of origin. These countries are: Afghanistan, Algeria, Burundi, China, Egypt, Ghana, India, Iraq, Morocco, Somalia and Suriname the so-called "MR countries". For these countries "integrated return plans" are drafted, updated and implemented. Furthermore the direct co-operation in return measures with other third countries also needs to be enhanced through the development of a more strategic approach. For the majority of those Third Countries "integrated return plans" either exist or are under development. These integrated return plans consist of a detailed problem analysis, an overview of actions that have been taken and plans for further measures. This analysis will lead to an appreciation of the broader bilateral relations and to the development of an inter agency approach (also between ministries). The cooperation with the Third Countries can take the form of missions to those countries to discuss improvement of agreements, issuing of travel documents but also missions from representatives of Third Countries to the Netherlands in order to deal with identification (taskforces) or discuss problematic issues regarding return. Finally it also includes operational matters such as the so called advance parties where government officials travel to Third Countries in order to prepare or execute return operations.</p>
Goal	Improving and enhancing procedures in view of carrying out forced return operations and increasing the number of third country nationals without residence permits leaving the Netherlands effectively.

Sub Goals	<ul style="list-style-type: none"> - Increase in the issuing of Emergency Travel Documents (Laissez Passers) through better cooperation with third countries for the purpose of identification of third country nationals with the prospect of carrying out return operations; - Improve identity and nationality determination of third country nationals without legal right to remain in the Netherlands; - Improvement in the inter agency cooperation in the Netherlands in relation to return procedures ; - Improved operational cooperation with third countries/countries of origin on matters relating to return procedures. <p>These actions correspond to article 4, sub 1, sub a, d and e in the above-mentioned decision 575/2007/EC.</p>
Target Group	7.1d: all other third country nationals who do not or no longer fulfill the conditions for entry and/ or stay in a Member State (NLD).
Activities	<p>The action will consist mainly of four types of activities with a view to improving the capacities of the Dutch authorities to carry out effective (forced) return operations on the basis of "integrated return plans"</p> <p><u>1. Developing strategic cooperation with third countries and drafting "integrated return plans"</u></p> <p>Integrated return plans for third countries consist of problem analysis and development and implementation of actions to improve the willingness of the third countries to accept return of their nationals. Priority will be given to countries where (forced) return is difficult, such as Afghanistan, Algeria, Burundi, China, Egypt, Ghana, India, Iraq, Morocco, Somalia and Surinam (the 11 so called MR countries). Furthermore there are other countries listed 12 – 27 on the list and finally all other third countries where problems can occur. This will be achieved by means of missions to third countries and visits of representatives of the countries in question to the Netherlands.</p> <p>Second is the objective to sign Working arrangements, Memoranda of Understanding (MoU's), Gentlemen's Agreements, develop cooperation through projects: capacity building (twinning and/ or technical assistance), training, Assisted Voluntary Return and/ or Reintegration, Post Arrival Assistance or similar projects.</p> <p>Expected quantified results and indicators to be used:</p> <ul style="list-style-type: none"> - At least 22 missions to at least 11 of the 'MR countries' to enhance relations and foster possibilities for forced return, resulting in 11 integrated return plans; - At least 25 missions to other priority countries, resulting in simplified integrated return plans; - At least 5 visits by third country authorities to the Netherlands, resulting in working arrangements, MoU's, gentlemen's agreements or any other documented agreement; - At least 5 projects developed between the R&DS and third countries in the area of return. <p><u>2. Fostering Inter-agency cooperation in return matters</u></p> <p>Improved inter-agency cooperation on return procedures through the secondment of an employee of the R&DS to the Ministry of Foreign Affairs for the duration of the project.</p>

	<p>The seconded employee will be with the Directorate for Consular Affairs and Migration (DCM) to act as coordinator on return policy. The employee will work to further strengthen the interdepartmental approach. He will be the contact person for interdepartmental consultation will co-ordinate inter-departmental activities. He has the task, in cooperation with the regional departments and embassies to ensure the bilateral relations with third countries.</p> <p>Expected quantified results and indicators to be used:</p> <ul style="list-style-type: none"> - Secondment (24 months) of a member of the repatriation and the Ministry of Foreign Affairs, resulting in a strengthening of inter-departmental cooperation. <p>3. Improving the identification process</p> <p>In the process of identifying third country nationals, in view of carrying out return and issuing a Laissez Passer (LP) and/ or nationality declaration visits to third countries and/or visits of officials of third countries to the Netherlands are sometimes necessary for the purpose of establishing the identity of groups of returnees. In some cases, the R&DS LP Department travels to the third country concerned to raise a number of problematic cases, and in other cases, officials of a third country may be invited to the Netherlands in order to identify a group of returnees.</p> <p>Expected results:</p> <ul style="list-style-type: none"> - At least 15 taskforces (third country authorities travelling to the Netherlands with the aim to identify their nationals) organized in the Netherlands, resulting in at least 50 Laissez-Passers issued as a result; - At least 12 missions of LP officials of the R&DS to third countries with the aim to resolve problems in the identification process. <p>4. Operational cooperation</p> <p>Carrying out effective return operations of aliens (difficult cases) to their respective countries of origin. The Dutch authorities will seek to carry out at least 60 returns of difficult cases and 10 "advance parties" (preparation of charter flights with local immigration authorities) or similar actions, with the use of escorts where necessary (for example, in cases of concern of public order disturbance, medical complications, unaccompanied minors etc). Escorting is in accordance with international guidelines.</p> <p>Furthermore mission to third countries and transit countries by representatives of the Special Departures (BV&B) department of the R&DS may be undertaken in order to prepare for the removal of individual cases and to discuss with local representatives issues of importance regarding returns. These missions may also include the preparation of charter flights with local immigration authorities (advance parties).</p> <p>Expected quantified results and indicators to be used:</p> <ul style="list-style-type: none"> - at least 60 returns of returning migrants with special circumstances; - at least 10 "advance parties" (preparation of charter flights with local immigration authorities); - at least 10 visits to countries of origin and/or transit countries for the disposal of individual cases to discuss with local representatives
Further results	See above

Period	1 January 2012 to 1 July 2014	
	R&DS contribution € 870.000,-	Total budget €1.740.000,-
RF contribution	€ 870.000,- (50%)	

Visibility of EC funding

All announcements and communications on or about the programme, both from the Responsible Authority and the project organisation, carry the EU logo and make textual reference to joint financing by the Fund. Furthermore, the slogan ('Return, not necessarily a step backward') will be cited. The project organisation will inform those taking part that the project is co financed by the Fund.

The obligations to be complied with by the project organisation with respect to communications relating to the Fund will be set out in the grant decision; this is done either directly or through a reference to the conditions in the Implementing Rules. The PEF will also proactively communicate about this requirement with the project applicant when progress reports and final reports are received. The PEF will pay attention to the implementation during visits to those implementing the project.

Complementarity with similar actions financed by other EC instruments, if appropriate

In general it can be stated that due to the commitment of the relevant ministries in the steering group and through consulting of the partners in accordance with the partnership principle established, where necessary, including in the preliminary phase, it is ensured that the projects to be subsidised closely complement the national actions. Ensuring coherence with other European financial instruments in the JHA area takes place internally within the Ministry of Justice. A coordinator has been appointed to this end from within the European and International Affairs department.

The responsible bodies of the RF and the departments overseeing other European financial instruments are also part of a steering group which meets annually and ensures separation and complementarity between the RF and these other instruments.

The responsible authority is also responsible for the development and implementation of repatriation policy in the Netherlands and reviews this action in this regard. Furthermore, formal dialogue and consultation with strategic partners at a municipal level and in the field ensures alignment with domestic policy and legislation at a local level.

Financial information

The reserved for this action is **€ 870.000,00**

Typology of the action	Categorization of the action according to the typology for the Fund: Forced Return
	Layer 2: Return management strategy.....50% Cooperation with third countries.....50%

Action 2: Assisted voluntary return and (durable) reintegration

Purpose and scope of the action

Measures, within the context of an integrated return plan, of forms of support after arrival in the country of origin with a financial or material component for the purpose of sustainable return (for example accommodation, money, training, work, arrival assistance, etc.) in accordance with specific priority 1 of the strategic guidelines (priority 1, objective b MAP).

As mentioned in the beginning of this section the Dutch government has launched a new financial instrument. The financial support within this instrument can be used to co-finance projects within this action.

Expected grant recipients

NGOs, international organisations, private companies, local authorities and (parts of) the Dutch central government.

Expected quantified results and indicators to be used

- 10 projects on (durable) reintegration in countries of origin
- 1000 migrants from the Netherlands have received return and reintegration counselling
- 600 migrants have been assisted with their return and reintegration in the country of origin.

Visibility of EC funding

Refer to under action 1

Complementarity with similar actions financed by other EC instruments, if appropriate

Refer to under action 1

Financial information

The amount available for this action for projects that will be selected through the RF 2012 call for proposals is € 2.261.807,63 .

Typology of the action	Categorization of the action according to the typology for the Fund: Assisted Voluntary Return Layer 2: Assisted voluntary return.....100%
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Action 3: (ex)UAM reintegration support

Purpose and scope of the action

The action aims to realise a sustainable voluntary return of unaccompanied minors and aged out minors who requested asylum before the age of 18 (ex-UAMs) taking into account the best interest of the child. It provides support in the decision process towards voluntary return, in the concrete preparation for voluntary return, the journey back home and housing, education and/or employment after return, in accordance with specific priority 1 of the strategic guidelines (priority 1, objective e MAP). The ceiling on the contribution from the RF is 75%.

Expected grant recipients

NGOs, international organisations, private companies, local authorities and (parts of) the Dutch central government.

Expected quantified results and indicators to be used

1. 15 unaccompanied minors from the Netherlands have received return counselling and have been assisted with their return and reintegration in the country of origin.
2. 100 aged-out unaccompanied minors from the Netherlands have received return counselling and have been assisted with their return and reintegration in the country of origin.
3. Two new country surveys in countries of origin on available network, options for family assessment, education and labour opportunities;
4. 3 Meetings with reintegration officers from countries of origin and the target group and social workers working with the target group prior to departure to support the principle of a well informed decision.
5. One conference has been organized
6. A website with detailed project information will be hosted to inform the target group and social workers working with the target group

Visibility of EC funding

Refer to under action 1

Complementarity with similar actions financed by other EC instruments, if appropriate

Refer to under action 1

Financial information

The amount available for this action for projects that will be selected through the RF 2012 call for proposals is € 159.328,06

Typology of the action	Categorization of the action according to the typology for the Fund: Assisted Voluntary Return Layer 2: Counseling and information.....40% Assistance to vulnerable persons.....40% Capacity building/research/best practices....20%
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Action 4: Outreach and reintegration support for Vulnerable and irregular migrants

Purpose and scope of the action

The proposal aims at further strengthening outreach activities to vulnerable and irregular migrants, to stimulate dignified return by offering reintegration assistance and to enhance the sustainability of return by enrolling the influence of key contact persons (based on experiences in AVR-NC project) and/or migrant organisations of 5 countries of return, in accordance with specific priority 1 of the strategic guidelines (priority 1, objective b MAP).

Expected grant recipients

NGOs, international organisations, private companies, local authorities and (parts of) the Dutch central government.

Expected quantified results and indicators to be used

1. 500 (vulnerable) irregular migrants received return and reintegration counseling.
2. 250 (vulnerable) migrants returned and received in-kind reintegration support after return (reintegration officers based on a service fee), of which 50 are joint plans with joint amounts and will enroll and be profitable to the local community of return.

3. Key contact persons and/or NGO's have been identified for participation in the project.
4. 5 counselors available for counseling hours in the big cities in the Netherlands and contacts with key contact figures and/or NGO's.
5. 1 reintegration officer available in The Hague and IOM reintegration officers in Countries of origin based on fee.
6. Exchange on best practices in 5 countries of and cross country.
7. IOM supports participating NGO's/migrant organisations with setting up of required ETF administration.
8. Hosting of a website to share the services and results with the target group and persons working with the target group.

Visibility of EC funding

Refer to under action 1

Complementarity with similar actions financed by other EC instruments, if appropriate

Refer to under action 1

Financial information

The amount available for this action for projects that will be selected through the RF 2012 call for proposals is **€ 750.000,00**

Typology of the action	Categorization of the action according to the typology for the Fund: Assisted Voluntary Return Layer 2: Assisted voluntary return.....100%
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Action 5: Measures aimed at increasing awareness and support from countries of origin in the field of return.

Purpose and scope of the action

Measures aimed at the improvement of the cooperation with authorities of the countries of origin in order to safeguard the voluntary return of migrants. Including stakeholders from the most important countries of return to determine to what extent the best practices on voluntary and sustainable return leads to a more comprehensive approach towards return management, in accordance with specific priority 1 of the strategic guidelines (priority 1, objective c MAP).

Expected grant recipients

NGOs, international organisations, private companies, local authorities and (parts of) the Dutch central government.

Expected quantified results and indicators to be used

1. One conference organized to share experiences and best practices in the top ten countries of return with governmental representatives and non-governmental counterparts.

Visibility of EC funding

Refer to under action 1

Complementarity with similar actions financed by other EC instruments, if appropriate

Refer to under action 1

Financial information

The amount available for this action for projects that will be selected through the RF 2012 call for proposals is € 50.000,00

Typology of the action	Categorization of the action according to the typology for the Fund: Assisted Voluntary Return Layer 2: Capacity building/research /best practices : 100 %
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Action 6: Dignified return for Victims of trafficking and/or migrants with a medical condition

Purpose and scope of the action

Measures aimed at the implementation, within the context of an integrated return plan, of special programmes for the voluntary return of Victims of trafficking and/or migrants with a medical condition, in accordance with specific priority 1 of the strategic guidelines (priority 1, objective e MAP). The ceiling on the contribution from the RF is 75%.

The vulnerability of these groups requires measures that address the inequitable socio economic position in the country of origin. Measures must contribute to successful reintegration, taking into account all rights and sensitivities related to these groups.

Expected grant recipients

NGOs, international organisations, private companies, local authorities and (parts of) the Dutch central government.

Expected quantified results and indicators to be used

1. 175 migrants from the Netherlands have received return and reintegration counseling.
2. 100 migrants have returned from the Netherlands with reintegration and/or medical support pre-departure, during the flight and post-arrival.
3. 50 migrants have returned with tailor made reintegration assistance

Visibility of EC funding

Refer to under action 1

Complementarity with similar actions financed by other EC instruments, if appropriate

Refer to under action 1

Financial information

The amount available for this action for projects that will be selected through the RF 2012 call for proposals is € 583.650,55

Typology of the action	Categorization of the action according to the typology for the Fund: Assisted Voluntary Return Layer 2: Assistance to vulnerable persons.....100%
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Action 7: Assisted Voluntary Return from Detention and alternatives for detention

Purpose and scope of the action

The proposal aims at continuing the approach of irregular migrants in alien detention, giving information on and assisting with voluntary return. The outreach activities will be further developed and attention will be given to difficult groups like migrants with a (light) criminal record or migrants without travel documents, in accordance with specific priority 1 of the strategic guidelines (priority 1, objective d MAP). .

Expected grant recipients

NGOs, international organisations, private companies, local authorities and (parts of) the Dutch central government.

Expected quantified results and indicators to be used

1. 1500 have been informed about the project activities
2. 500 returnees from alien detention
3. 3 counsellors available in detention
4. 200 returnees have received reintegration support in the countries of return.

Visibility of EC funding

Refer to under action 1

Complementarity with similar actions financed by other EC instruments, if appropriate

Refer to under action 1

Financial information

The amount available for this action for projects that will be selected through the RF 2012 call for proposals is € 500,000,00

Typology of the action	Categorization of the action according to the typology for the Fund: Assisted Voluntary Return Layer 2: Assisted voluntary return.....50% Counseling and information.....50%
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Action 8: Post arrival assistance of non voluntarily returnees

Purpose and scope of the action

Measures directed towards the implementation of assisted non-voluntary programmes in accordance with specific priority 2 of the strategic guidelines (priority 2, objective a MAP).

Expected grant recipient

R&DS

Title	European Re-integration Initiative the Netherlands (ERI-NL)
Organization	Ministry of the Interior and Kingdom Relations – Repatriation and Departure Service (R&DS)
Background	On the summer of 2011, the R&DS was granted funding from the Return Fund (community actions) for the ERI project (Agreement HOME/2010/RFX/CA/1003). Other than the R&DS, sister organizations

	<p>from Belgium, Germany, France and Sweden are also part of the project. The aim of the ERI project is to select and contract seven organizations in seven third countries for the execution of Post Arrival Assistance Projects. Under the Community program the proposal covers only the cost of these organizations but leaves the costs for the target groups (forced return and voluntary return) out of consideration.</p> <p>This community project will not encompass the actual assistance packages for the returnees as the MS wanted to prevent a complex project with different re-integration policies that needed to be applied within the scope of a single project. Therefore the ERI NL project focuses on the actual assistance packages for the returnees and not on the other costs (regarding staff costs, travel and subsistence costs and costs related to the service providers). ERI COM and ERI NL are therefore dealing with different activities and costs and do not (in any way) overlap with each other.</p> <p>We have included costs for a targeted re-integration project however that falls outside the scope of the community action. This is a reintegration project in Ukraine. For this project we have also reserved costs for the service provider (staff costs, overhead etc.). It is important to notice that there is no overlap between ERI NL and the ERI COM projects regarding costs. Other MS that are involved in ERI COM will also finance the assistance for the individual returnees throughout their national Return Fund.</p>	
Goal	Sustainable reintegration of up to a maximum of 100 non-voluntary returnees in the selected countries.	
Sub goals	<ul style="list-style-type: none"> - Assisting a maximum of 100 non-voluntary returnees that have been forced to return to their countries of origin; - Explain and discuss these projects with representatives of the authorities in these countries as well as monitoring them. 	
Target group	All third country nationals who do not or no longer fulfill the conditions for entry and/ or stay in a Member State.	
Activities	<p>Providing financial support to a maximum of 100 non-voluntary returnees that have been forced to return to their countries of origin. Through "counseling and referral" the returnees will be interviewed by the local partner organization and assisted with a material contribution to help the sustainable reintegration in their country of origin.</p> <p>The R&DS policy is assist these persons (non-voluntary return) with a maximum of 1.000 Euros in kind contribution (voluntary returnees get 1.500 Euros maximum).</p>	
Results	<p>At least 30 and a maximum of 100 non-voluntary returnees that received reintegration assistance in their country of origin.</p> <p>Increasing public support for forced return in selected countries.</p>	
Period	Van 1 January 2012 until 1 January 2014 (24 Months)	
	Total budget: €400.000,-	R&DS contribution € 200.000,-
RF Contribution	€ 200.000,- (50%)	

Visibility of EC funding

Refer to under action 1.

Complementarity with similar actions financed by other EC instruments, if appropriate

Refer to under action 1.

Financial information

The indicative amount available for this action is € 200.000,00.

Typology of the action	Categorization of the action according to the typology for the Fund: Forced return Layer 2: Forced return.....100%
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Action 8b (executing body): Provision of (individual) information concerning return to asylum seekers during or after the asylum procedure or to illegal aliens in a language that they understand

Purpose and scope of the action

Measures aimed at the further development of individual case return management by the authorities and to develop tailor-made schemes for the returnees. This action is connected to objective 1 and 3 of the Multi Annual Programme.

Relevant targets:

- Increase in the number of failed asylum-seekers and illegal aliens leaving the Netherlands (on time),
- Reduction in the percentage of aliens who, after their application for residence has been rejected, leave for an unknown destination.
- Reduction in the duration of the return process

Relevant indicators

- Number of aliens leaving the Netherlands (on time) once they no longer have any right of residence,
- Percentage of aliens who, once the asylum procedure has expired, leave for an unknown destination.

Visibility of EC funding

All announcements and communications on or about the programme, both from the Responsible Authority and the project organisation, carry the EU logo and make textual reference to joint financing by the Fund. Furthermore, the slogan ('Return, not necessarily a step backward') will be cited. The project organisation will inform those taking part that the project is cofinanced by the Fund.

The obligations to be complied with by the project organisation with respect to communications relating to the Fund will be set out in the grant decision; this is done either directly or through a reference to the conditions in the Implementing Rules. The PEF will also proactively communicate about this requirement with the project applicant when progress reports and final reports are received. The PEF will pay attention to the implementation during visits to those implementing the project.

Complementarity with similar actions financed by other EC instruments, if appropriate

In general it can be stated that due to the commitment of the relevant ministries in the steering group and through consulting of the partners in accordance with the partnership principle established, where necessary, including in the preliminary phase, it is ensured that the projects to be subsidised closely complement the national actions. Ensuring coherence with other European financial instruments in the JHA area takes place internally within the Ministry.

The responsible authority is also responsible for the development and implementation of repatriation policy in the Netherlands and reviews this action in this regard. Furthermore, formal dialogue and consultation with strategic partners at a municipal level and in the field ensures alignment with domestic policy and legislation at a local level.

Title	Pre-departure Facilitation (PDF 2012)
Organisation	Ministry of the Interior and Kingdom Relations – Repatriation and Departure Service (R&DS)
Background	<p>The Repatriation and Departure Service directs the actual departure of the aliens who have no right to reside in the Netherlands. As a professional implementer of the repatriation policy of the government, the R&DS takes the lead in making sure that the departure takes place swiftly, carefully and with dignity. R&DS is the monopoly organisation in the Netherlands that deals with return issues. This organisation does not, in any way, deal with asylum procedures.</p> <p>During the pre-departure phase the R&DS performs frequent interviews with the aliens, in order to assess their return possibilities. The interviews are aimed at establishing nationality and/or identity, the acquisition of a travel document and informing the individual of the different post-arrival assistance schemes.</p> <p>The language barrier is an obstacle in informing accurately and swiftly. In order to overcome the language barrier and interpreter is requested to translate for the interviewee and case-manager from the R&DS. This will contribute to an efficient and rapid return process.</p> <p>Actions will be registering and reporting on interviews held with the aid of an interpreter, the frequency, duration of the interview and costs for the usage of an interpreter.</p>
Objective	The aim is to contribute to a more rapid and efficient return process by using interpreters during the interviews with the (ex) asylum seekers and irregular third country nationals staying in detention or other locations such as reception centres.
Target group	The target groups of this project are all persons within the caseload of the R&DS, individuals who no longer have the right to stay in the Netherlands.
Activities	<p>Interpretation and translation services</p> <p>The interviews that are held with the use of interpreter will be registered</p> <ul style="list-style-type: none"> - The type of interview held will be registered. The initial or intake interview held with the alien is aimed at establishing nationality and/or identity. The aim of the interview additionally, will be to look into return possibilities and the acquisition of a travel document. - Interviews following the intake interview are focused on stimulating return. These interviews will also be registered. - The location of the interview will be noted. There will be a clear distinction made between interviews held with the aid of an interpreter for aliens in

	detention and for those remaining in another location. After completion of the interview process and the alien returns, the type of return shall be specified.
Results	23.000 interviews
Project Periode	1 January 2012 – 30 June 2014
Budget	€ 2.337.950,00 (total)
RF contribution	50% € 1.168.975,00

2.2 Actions implementing Priority 2: 'support for the cooperation between Member States in return management'

Action 9: "The development of return plans in cooperation with other member states".

Purpose and scope of the action

The aim of this action is to increase effectiveness of the Netherlands return policy as a result of cooperation with other member states and/or organisations involved. (priority 2, objective 6 MAP)

Expected grant recipients

R&DS

IRES-2 project

Title	Cooperation with EU Member States (IRES-2)
Organisation	Ministry of the Interior and Kingdom Relations – Repatriation and Departure Service (R&DS)
Background	<p>For efficient implementation of the return policy the R&DS seeks cooperation with other EU MS in the following fields:</p> <p>(a) cooperation in the gathering and provision to potential returnees of information on the country of origin, former residence or transit;</p> <p>(b) cooperation in developing effective, stable and lasting operational working relationships between Member States' authorities and consular authorities and immigration; services of third countries, to facilitate consular assistance in obtaining travel documents for the return of third country nationals and ensuring speedy and successful removals;</p> <p>(c) design of joint integrated return plans and their implementation, including joint voluntary return programmes on specific countries or regions of origin, former residence or transit;</p> <p>(d) studies on the current situation and possibilities for</p>

	<p>enhancing administrative cooperation among Member States in the field of return as well as on the role of international and non-governmental organisations to be played in this context;</p> <p>(e) exchange of information and best practices, support and advice in dealing with the return of particularly vulnerable groups;</p> <p>(f) organisation of seminars for practitioners on best practices, focusing on specific third countries and/or regions;</p> <p>(g) joint measures enabling the reception of readmitted persons in countries of origin, former residence or transit;</p> <p>(h) joint development of actions to ensure sustainable return of persons to the country of origin or former residence.</p> <p>These actions coalesce with the Decision No 575/2007/EC of the European Parliament and of the Council of 23 May 2007, establishing the European Return Fund for the period 2008 to 2013 as part of the General Programme 'Solidarity and Management of Migration Flows'. More in specific: actions mentioned in article 4.2 under a to h. This article corresponds to priority 2, action a in the Dutch multi-annual programme.</p>
Goal	Increasing the number of third country nationals without residence permits leaving the Netherlands effectively.
Sub Goals	<p>1. Enhanced cooperation with EU MS.</p> <p>These actions correspond to article 4, sub 2, sub a-h e in the above-mentioned decision 575/2007/EC.</p>
Target Group	7.1d: all other third country nationals who do not or no longer fulfill the conditions for entry and/ or stay in a Member State (NLD).
Activities	<p><u>Sub goals</u>: take note of best practices with other EU MS and explain the results of the Dutch return policy. Establishing coherency in the combined approach towards third countries in the area of return and identify possible ways for project cooperation in those countries.</p> <p><u>Results</u>: at least 10 best practices identified and implemented from other EU MS. Report on benchmarking in Laissez Passers and third country relations. At least 2 joint projects developed between the R&DS and an EU partner in a third country.</p> <p><u>Methodology</u>: missions to other EU MS (and non-EU Schengen MS), as well as third countries (with other EU partners) to learn from lessons learned. Focus lies on the relations with third countries, AVR and PAA projects, capacity building projects, unaccompanied minors and other vulnerable groups, benchmarking the process on obtaining Laissez</p>

	<p>Passers, capacity building projects in third countries and seeking for combined projects under the European Return Fund (or successor).</p> <p><u>Means of verification:</u> mission reports, final report, management information generated by the ISTV system.</p>	
Results	See above	
Period	1 January 2012 to 1 July 2014	
	R&DS contribution € 100.000,-	Total budget € 200.000,-
RF contribution	€ 100.000,- (50%)	

Visibility of EC funding

All announcements and communications on or about the programme, both from the Responsible Authority and the project organisation, carry the EU logo and make textual reference to joint financing by the Fund. Furthermore, the slogan ('Return, not necessarily a step backward') will be cited. The project organisation will inform those taking part that the project is co-financed by the Fund.

The obligations to be complied with by the project organisation with respect to communications relating to the Fund will be set out in the grant decision; this is done either directly or through a reference to the conditions in the Implementing Rules. The PEF will also proactively communicate about this requirement with the project applicant when progress reports and final reports are received. The PEF will pay attention to the implementation during visits to those implementing the project.

Complementarity with similar actions financed by other EC instruments, if appropriate

In general it can be stated that due to the commitment of the relevant ministries in the steering group and through consulting of the partners in accordance with the partnership principle established, where necessary, including in the preliminary phase, it is ensured that the projects to be subsidised closely complement the national actions. Ensuring coherence with other European financial instruments in the JHA area takes place internally within the Ministry of Justice. A coordinator has been appointed to this end from within the European and International Affairs department.

The responsible bodies of the RF and the departments overseeing other European financial instruments are also part of a steering group which meets annually and ensures separation and complementarity between the RF and these other instruments.

The responsible authority is also responsible for the development and implementation of repatriation policy in the Netherlands and reviews this action in this regard. Furthermore, formal dialogue and consultation with strategic partners at a municipal level and in the field ensures alignment with domestic policy and legislation at a local level.

Financial information

The reserved for this action is € 100.000,00

Typology of the action	Categorization of the action according to the typology for the Fund: Assisted Voluntary Return and forced return
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	Layer 2: Cooperation between MS.....share 100%
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2.3 Actions implementing Priority 3: 'support for specific innovative (inter)national tools for return management'

Action 10 innovative (inter)national tools for return management

Purpose and scope of the action

- Setting up of innovative, development-oriented post return/reintegration assistance programmes (e.g. training, career advice, financial/material component for sustainable returns).
- The development of programmes that offer particularly innovative methods for providing information and advice to potential returnees about the situation in the country they are intending to return to and/or other innovative incentive measures to increase the number of voluntary returnees, which are based on the respect for the dignity of the persons concerned

Expected grant recipients

NGOs, international organisations, private companies, local authorities and (parts of) the Dutch central government.

Expected quantified results and indicators to be used

- Number of reintegration programmes developed
- Number of returnees benefiting from innovative reintegration programmes
- Amount of material assistance which is provided
- Improvement of availability of information regarding return possibilities

Visibility of EC funding

Refer to under action 1

Complementarity with similar actions financed by other EC instruments, if appropriate

Refer to under action 1

Financial information

The amount available for this action for projects that will be selected through the RF 2012 call for proposals is € 97.289,64

Typology of the action	Categorization of the action according to the typology for the Fund: Assisted Voluntary Return and forced return
	Layer 2: Assisted voluntary return.....share 50% Forced return share 50%

3. TECHNICAL ASSISTANCE

3.1 Purpose of the technical assistance

In the Netherlands, the four Funds are managed by the European Funds Programme Secretariat (PEF), which operates as a delegated authority. The PEF has a staff establishment of in total 8 persons. The technical assistance for the four Funds is merged. The expenditure for managing the Funds – including the salaries of the staff members of the PEF, external evaluations, costs of the audit authority, costs of the certification authority, costs for organising an information meeting as prescribed in Article 33(2)(a) of the RF implementing rules, costs for publicity and dissemination, travelling costs in connection with monitoring visits to projects, participation in the SOLID Committee and costs for evaluation of the Funds, costs of trainings and courses of the staff of PEF and the International Working

Groups on Funds management of the Netherlands with other Member States – are incurred by the PEF. Insofar as those costs solely relate to one Fund, they must be allocated to the technical assistance available to that fund. Any costs that do not solely relate to one Fund are allocated to the technical assistance of all Funds according to a formula. This formula is based on the available funds for the relevant year and the relevant Funds.

A multi-annual budget has been drawn for the deployment of technical assistance, so that account can also be taken of the reduction in the percentage of technical assistance which started in 2011. The multi-annual budget also allows for an expansion of the PEF due to the expected increase in work load and a reservation has been made for unforeseen expenditure and the possibility of a reduction in the available funds as a result of the distribution of funds across the Member States.

3.2 Expected quantified results

The most important cost item for technical assistance in 2012 is formed by the salaries of the staff members of PEF. Other quantifiable cost items are the travel and accommodation expenses in connection with project visits (approximately 60), information meetings (approximately 32), the SOLID Committee (approximately 3), the International Working Groups (approximately 10); the numbers mentioned apply to the four migration funds together. The PEF is usually represented by two staff members. Finally, account must be taken of the costs to be incurred for opening the calls (e.g. advertising costs).

3.3 Visibility of EC funding

The websites of the four Funds include a statement about EU financing and the European flag is also shown. The European flag is also printed on all the forms that are used for the funds. Additionally, it is also printed on promotional material and during information meetings these materials are distributed to the final beneficiaries.

In 2012 the RA will organise a meeting in which the call for proposals will be addressed.

It will be ensured that the co-financing from the RF is visible by various means. In all communications of or about the programme, the funding from the RF will be declared in the text and with the EU logo. The requirement to do so shall be included in the decision, directly or by reference to this and other requirements in the Implementation Framework. The PEF will communicate actively with those submitting the project. In the course of visits by the PEF to (a selection of) the organisations carrying out projects, compliance will be checked.

A website has also been created for and about the RF on which all kinds of information about the RF is to be found. (<http://www.agentschapszw.nl/subsidies/europese-migratiefondsen>).

The same rules shall apply for the technical assistance and the PEF shall ensure the application of these rules.

4. DRAFT FINANCING PLAN

Annual Programme - Financial Plan								
Table 1 - Overview table								
Member State: The Netherlands								
Annual programme concerned: 2012 (revised March 2014)								
Fund: Return Fund								
(all figures in euro)	Ref. priority	Ref. specific priority	Community contribution (a)	Public allocation (b)	Private allocation (c)	TOTAL (d =a+b+c)	% EC (e = a/d)	(Share of total) (d/total d)
Action 1:	1		870.000,00	870.000,00	0	1.740.000,00	50%	13,08%
Action 2:	1		2.261.807,63	2.261.807,63	0	4.523.615,26	50%	34,01%
Action 3:	1	X	159.328,06	0	55.000,00	214.328,06	74%	1,61%
Action 4:	1		750.000,00	0	750.000,00	1.500.000,00	50%	11,28%
Action 5:	1		50.000,00	0	50.000,00	100.000,00	50%	0,75%
Action 6:	1	X	583.650,55	0	195.455,73	779.106,28	75%	5,86%
Action 7:	1		500.000,00	0	500.000,00	1.000.000,00	50%	7,52%
Action 8:	1		200.000,00	200.000,00	0	400.000,00	50%	3,01%
Action 8b (executing body):	1		1.168.975,00	0,00	1.168.975,00	2.337.950,00	50%	17,58%
Action 9:	2		100.000,00	100.000,00	0	200.000,00	50%	1,50%
Action 10:	3		97.289,64	0	97.289,64	194.579,28	50%	1,46%
Technical Assistance			312.127,12	0	0	312.127,12	100%	2,35%
TOTAL			7.053.178,00	3.431.807,63	2.816.720,37	13.301.706,00	53,02%	100,00%

6. SIGNATURE



The Director of the Migration Policy Department of the Ministry of the Security and Justice